

**FY 2016 Community Development
Block Grant (CDBG)
Consolidated Annual Performance
and Evaluation Report (CAPER)**



CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Provide Affordable Housing Opportunities, including Rental Assistance, Homeowner Rehabilitation, Increased Supply of Single family Housing, Increased Ownership Opportunities: In order to meet these housing priorities, the CDBG funding has focused on infrastructure Improvements, Code Enforcement and Sanitation Code Enforcement, particularly in the care and maintenance of in rem properties.

- Homeless Activities, including Homeless Prevention, Emergency Shelters, and Transitional Housing: In order to meet these emergency priorities, the CDBG program committed support to an Emergency Homeless and Warming Shelter located at the First United Methodist Church on Liberty St. Newly established in 2016, the shelter services 90 people on average weekly. An average of 40 people use the overnight shelter services.

- Public Service Programs, especially for the Elderly, and for Youth: In order to meet these Public Service Program priorities, CDBG funding has focused on Summer Programming for youth and development of the Downing Park Greenhouse Farm project (access to quality food). Coordination of City-Wide garden activities has been initiated and outreach was greatly expanded in 2016. The First Annual Urban Farming Fair was held in April, 2016. Additionally, a weekend Summer Film Festival was held during July and August, 2016. A concert series was offered in the inner city during the summer months, and various events were scheduled for youth in the parks.

- Public Improvements/Infrastructure: In order to meet the Public Improvements/Infrastructure priorities, the CDBG funding has focused on Infrastructure Improvements and Code Enforcement. Projects include emergency sewer and street repairs, as well as property and sanitation code enforcement.

- Economic Development, including job training: The Business Loan program assisted 7 businesses in the Lower Broadway-Liberty St. target area located in Census Tracts 4 and 5.

- Public Facilities: The Delano Hitch Recreation Park Basketball courts were resurfaced, and new backboards/nets were installed. Bleachers and improved lighting have been acquired and will be installed in Spring, 2017. A walking path was installed at the waterfront People's Park, connecting downtown Newburgh to the southern border and Quassaick Creek Trail.

- **Rental Acquisition and Rehabilitation; New Rental Construction:** The City of Newburgh acquired 53 properties as a result of tax foreclosure in March, 2016. Maintenance of in rem properties, continued throughout 2016. Rentals are maintained and improved through the assistance of a management contract, which is not under the Community Development Block Grant, but is managed under the direction of the City of Newburgh Economic Development Specialist. Coordinating with Orange County Community Development and the Lead Safe Orange (Department of Health), 19 units were assessed for lead hazards.

- **Fair Housing:** The "City of Newburgh - Development Resource Guide" for purchasing/rehabilitation of properties was developed and is available in hard-copy form at City Hall in the Planning & Development Department, as well as on the City of Newburgh website.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected - Strategic Plan	Actual - Strategic Plan	Percent Complete	Expected - Program Year	Actual - Program Year	Percent Complete
Economic Development	Non-Housing Community Development	CDBG: \$228,512.35	Facade treatment/business building rehabilitation	Business	10	5	50.00%	5	4	80.00%
Infrastructure	Non-Housing Community Development	CDBG: \$134,652.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	28000	28000	100.00%	28000	28000	100.00%

Public Facilities	Non-Housing Community Development	CDBG: \$204,652.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	28000	28000	100.00%	28000	28000	100.00%
Public Services	Non-Housing Community Development	CDBG: \$50,139.75	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100	3,000	100.00%	28000	3,000	100.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

In 2016, the following Highest Priority Needs were addressed:

Homeowner Repair: Two homeowners were assisted through the “Emergency Homeowner Repair Program.” The program, targeted to low/moderate home owners, assisted the homeowners with roof repairs and a broken water line.

Public Service Programs: A six-week weekend Family Film Festival was held during the Summer, 2016. 12 films were shown at Downing Park, The Peoples Waterfront Park, Tyrone Crabb Park and Delano Hitch Park. A series of Jazz concerts were held in the inner city area for easy access for very low income families.

Economic Development: Seven businesses located in the Lower Broadway/Liberty St. area were assisted through the Façade Improvement Program, the Business Loan Program and through the “Complete Streets” program.

Homeless Assistance and Prevention: The Newburgh Warming Station and Drop-in Center at the First United Methodist Church provides emergency shelter assistance as well as connections to social services during the cold months. This is a start-up program replacing a now closed facility, and serves approximately 90 people in the warming shelter per week and 40 in the overnight shelter per week.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	74
Black or African American	170
Asian	0
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
Total	244
Hispanic	215
Not Hispanic	244

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The table above reflects individuals assisted by programs. Many of the projects in the City of Newburgh, such as emergency sewer repairs and assistance to businesses, impact the city residents as a whole.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	Public-Federal	\$861,734.00	\$599,185.00

Table 3 – Resources Made Available

Narrative

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Census Tracts 4 & 5	75	75	Primarily East-End Historic District
City Wide	25	25	Remainder of the City of Newburgh

Table 4 – Identify the geographic distribution and location of investments

Narrative

Although CDBG funds are used to benefit residents City-Wide, the targeted geographic area for projects is Census Tracts 4 and 5, the poorest tracts in the city.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

Public Improvements/Infrastructure:

- Complete Streets Project – This project is located in the Lower Broadway/Liberty St. area. Complete streets policy will function as an economic revitalization strategy for the City of Newburgh because of its ability to impact the bottom line of businesses and property owners along Broadway and the Liberty St. area. By improving the street environment and the desirability of the surrounding neighborhood, complete streets policy has the ability to directly affect retail sales along Broadway, but also, among other things, will have an effect on retail rents, office rents, and commercial property values. The positive and varied effects of complete streets interventions have already been witnessed by cities across the nation.
 - Resources used: Central Hudson Main St. Grant Funds - \$250,000.00, CDBG Funds - \$75,500.00
- City Road Infrastructure Project- This project consisted of emergency sewer repairs and street paving to address the emergency public facilities improvement need in the City of Newburgh.
 - Resources used: NYS Consolidated Local Street and Highway Improvement Program (CHIPS) Funds - \$529,000.00, CDBG Funds - \$70,000.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of homeless households to be provided affordable housing units		
Number of non-homeless households to be provided affordable housing units		
Number of special-needs households to be provided affordable housing units		
Total		

Table 5- Number of Households

	One-Year Goal	Actual
Number of households supported through rental assistance		
Number of households supported through the production of new units		
Number of households supported through the rehab of existing units		
Number of households supported through the acquisition of existing units		
Total		

Table 6 - Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Discuss how these outcomes will impact future annual action plans.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Persons Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
Total	0	0

Table 7 – Number of Persons Served

Narrative Information

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Newburgh Warming Station and Drop-in Center at the First United Methodist Church provides emergency shelter assistance as well as connections to social services during the cold months.

Addressing the emergency shelter and transitional housing needs of homeless persons

City of Newburgh partners, such as Regional Economic Community Action Program (RECAP) and Orange County Department of Social Services address emergency shelter and transitional housing needs of homeless persons. Other partners include Safe Harbors of the Hudson, the Newburgh Ministry and a growing number of organizations providing services to the formerly incarcerated (ex. Exodus Transitional Community).

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Social service agencies and organizations in the City of Newburgh such as Exodus Transitional Community, Bridges of New York and Renwick Recovery, Inc., work to address and promote programs for vulnerable persons and families. The City of Newburgh was awarded one of the NYS Governor's Anti-Poverty Task Force awards (Empire State Poverty Reduction Initiative [ESPRI]). In 2016, ESPRI began evaluating workforce pipelines and transitional needs, including the formerly incarcerated.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

RECAP and Orange County Department of Social Services address the housing transition needs for homeless individuals and families, as do a growing number of service organizations, such as Exodus Transitional Community, Bridges of New York, Renwick Recovery, Inc. and Project L.I.F.E.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

Staff continue to meet with the Director of the Newburgh Housing Authority (NHA); all CDBG programs and City of Newburgh jobs are advertised at the NHA site.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The "City of Newburgh - Housing Resource Guide" and information on how to apply for a finance a City-owned property are shared with public housing residents. The Newburgh Community Land Bank has been awarded funding through the New York State Attorney General for a "Neighbors for Neighborhoods" Affordable Rental Housing Program. The purpose of the program is to encourage neighborhood residents to rehabilitate properties in their own neighborhood, and maintain the property as affordable rental housing.

Actions taken to provide assistance to troubled PHAs

Not applicable.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City of Newburgh supports the potential of affordable housing throughout the City of Newburgh. Fees related to land use procedures have been significantly reduced and zoning relaxed to provide more accessibility.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

Because the City of Newburgh has a population in which 48% are Latino, translation and dissemination of materials in Spanish, as well as in English is required.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City of Newburgh works with Orange County on lead abatement issues.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City of Newburgh was awarded one of the NYS Governor's Anti-Poverty Task Force awards (Empire State Poverty Reduction Initiative [ESPRI]). The focus areas of this initiative are Housing, Workforce Development, Education, and Health & Wellness.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

Fees related to land use procedures have been significantly reduced and zoning relaxed to provide more accessibility. In addition, the City of Newburgh has developed a more streamlined land use board process, to enhance accessibility.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City of Newburgh takes a lead in the Newburgh Housing Coalition, which includes Habitat for Humanity of Greater Newburgh, PathStone (HUD Homeowner training), Orange County Social Services, Safe Harbors of the Hudson and the Newburgh Community Land Bank. The City of Newburgh also participates in the Orange County Housing Planning Committee, which has even broader outreach and member organizations.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Homeownership preparation and training through Pathstone, Independent Living and Habitat for Humanity of Greater Newburgh. Introduction of Tenants Responsibilities and accompanying public workshops are also provided.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Newburgh has established a CDBG Loan Committee of external members that review all grants and loans. The members include one banker, one investment advisor and the administrator of the HUD approved First Time Home Buyer program (Pathstone).

A [Citizen] Advisory Committee, approved by the City Manager and City Council, consists of four members from the low to very low income community, four members who have social services and community outreach expertise, one member of City Council and one City of Newburgh staff member, who reviews the projects, activities and goals of the programs for all CDBG programs.

Both Committees meet monthly. Both committees have recently been reviewed and new members appointed for 2016/2017.

The City of Newburgh has reviewed and updated its procurement policies. All expenditures are reviewed and approved by the City of Newburgh Comptroller.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

In compliance with our procedures, the Notice of a 15-Day Public Comment Period in submitting this CAPER was submitted to 4 local newspapers. The newspapers include the Times Herald Record, The Sentinel, Hudson Valley Press and the Times Community Papers (Mid-Hudson Times). The CAPER will be available for public comment from 02/27/17 – 03/15/17. The CAPER will be posted on the City of Newburgh website. Hard-copies of the CAPER will be available at City of Newburgh, City Hall, 83 Broadway, in the Clerk's Office and in the Planning & Development office, and at the Newburgh Free Library, 124 Grand St.

The CAPER will also be distributed to the Community Development Block Grant [Citizens] Advisory Committee.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There have been no changes in the programs objectives.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

Not applicable. Jurisdiction does not have any open BEDI grants.